PGF PROPOSALS FOR REVIEW

Date:	29 January 2019	Priority:	Medium
Security classification:	In Confidence	Tracking number:	2232 18-19

Action sought		
	Action sought	Deadline
Hon Shane Jones Minister for Regional Economic Development	Agree to the recommendations outlined in this briefing	29 January 2019
Hon Grant Robertson Minister of Finance	and legis	29 January 2019
Hon Phil Twyford Minister of Transport	ME.	29 January 2019
Hon David Parker Minister for Economic Development		29 January 2019
Fletcher Tabuteau Parliamentary Under-Secretary to the Minister for Regional Economic Development	Note the contents of this briefing	29 January 2019

Contact for telephone discussion (if required)					
Name	Position	Telephone	1st contact		
Robert Pigou	Head of Investment Management	Privacy of natural persons Privacy of natural	persons		
Hannah Lee	Policy Advisor	Privacy of natural persons			



Project name **Project** Comment Total cost of Proposed PGF investment PDU recommendation recommendation Commercial Information - Declined Application Up to \$4,351,200 from the Wilson Heavy Machinery Operator Applicant: Wilson Earthmoving Group The PDU recommends that Wilson's Conditional support Approve in principle PGF towards Wilson Heavy **Training Centre** application be approved in principle by Limited (total Machinery Operator Training way of a mix of grant and loan. The Region: Northland / Te Tai Tokerau recommended Centre subject to: final amount will be determined by project value: This project seeks funding to establish a further assessment of financial Detailed work stream heavy machinery training centre in forecasts. The PDU wishes to ensure costs be agreed by the Northland that will deliver fully funded and that the amount provided through the PDU to finalise the approved NZQA programmes. loan is maximised, while still ensuring mixture of loan and The goal of this project is to set up a that the facility is financially grant amount permanent training facility that will provide sustainable. comprehensive competency based training PDU agreement of the The PDU recommends the land



Ref	Project name	Project	Comment	Total cost	of	Proposed PGF investment	IAP	PDU recommendation
				project			recommendation	
		aimed at addressing the potential skill shortage in the use of heavy machinery in	purchase component be removed from the overall project scope so as to			tender/contract strategy for the planned civil and		
		the logging and civil construction industries.	mitigate the perception risk that			building works.		
		Wilson and contributions from other parties	funding is being used to purchase the					
		have enabled a temporary training facility to	land the facility will be located on. This					
		be established at an old quarry site in	results in a new total project value of					
		Whangārei, where they have three	\$ of this amount, the PGF					
		simulators that are the first of their kind in	Funding will be \$4,351,200.					
		New Zealand. The classrooms and			(C			
		simulators are located in Portacom-style	As there is potential that Wilson could) ~		
		buildings and the machinery in the disused	directly deliver some of the		>>>			
		quarry includes a motor grader, three	construction works as part of this					
		diggers and one roller. The site (being a	proposal, the PDU also recommends					
		former quarry) means trainees can easily	an agreed tender/contract strategy (or					
		progress from a simulated environment to a real environment.	the planned civil and building works.					
		This proposal has two key work streams for investment;	There is a perception risk that the					
			application may have a competitive					
		a) Stream one - The set-up of the	advantage to "cherry pick" the trainees					
		training facility	completing the programme. Treasury					
		b) <u>Stream two - The implementation</u> of the training programme.	states that this would appear to be a					
		Wilson has considerable regional and	conflict of interest.					
		industry support, including from Northland	Trib (will be managed aneagn ane					
		Inc, Te Tai Tokerau Skills and Employment	establishment of an advisory group, with membership drawn from relevant					
			industry and community stakeholders.					
		Group, Farmlands Fuel, Surefoot NZ Guif-						
		Oils, Rosewarne Cable Loggers, LC	include industry representatives from a					
		Hydraulics, Hancock Forest Management,	range within the sector; Fulton Hogan,					
		Civil Contractors NZ.	Local Iwi, CCTNZ, New Zealand Wood					
			Council, Gough Group and					
		A portion of this funding may be funded	Broadspectrum.					
		through Te Ara Mahi.						
			Treasury states that if this is to be set					
			up as a Private Training Establishment					
			(PTE), there is criteria for Tertiary					
			Education Commission (TEC) funding					
			for PTEs that will need to be met.					
			A large focus of the second work					
			stream is becoming PTE provider					
			accredited. The applicant has been					
			working closely with TEC and the Ministry of Education to secure the					
			status and access the funding in the					
			projected budgets.					
7	Kuna Waka Cantra	Applicant: Arawai Limited	-	\$Commercial Informat	ion	\$4.6 million	N/A	Approve in principle
'	Kupe Waka Centre	Region: Northland		Ф		'	IN/ <i>P</i> A	The state of the s
		Arawai Limited seeks a \$4.6 million	funding. The proposal will be			The PDU recommends the		
		grant for the development of the Kupe	allocated against the Whenua Maori \$100million from the PGF for			project be broken into		
		Waka Centre, an educational and	Maon \$100mmon nom the FGF 101			two phases setting aside		



Ref	Project name	Project	Comment	Total cost of project	Proposed PGF investment	IAP recommendation	PDU recommendation
Ref	Project name	training facility located in Doubtless Bay, Northland. The Centre is located on Māori Freehold Land that has been set aside as a Māori Reservation for the purposes of a whare wananga for kaupapa waka. The development of the Kupe Waka Centre will extend the range of facilities and infrastructure to provide a rounded visitor experience and cater for a wide range of education, training and artistic activities at the site. The new facilities will be clustered in the western half of the site with the reinstated providing a	investment in Māori Land. Phase one is to complete the detailed project plan and business plan (including cost and technical verification) for the site works and the new tourism business at the Centre. Phase two will complete the work against the agreed project milestones. Te Puni Kōkiri (TPK) supports the Kupe Waka Centre initiative. The initiative is intended to provide		Proposed PGF investment Scommercial Information for phase one and the balance of funding for phase two, released via a stage gate approach.		PDU recommendation
		key feature in the landscaping. The Kupe Waka Centre will promote social and economic development through four programmes: a) Manaakitanga - tourism, and events	local employment opportunities, a work based training facility and				
		c) Whakaako – education and training Provide facilities and services to support education and training including: programmes developed by Tarai Waka and the Ka'iwakiloumoku Hawaiian Cultural Center at Kamehameha Schools; learning experiences outside the classroom for school pupils; a kura and whare					



Ref	Project name	Project	Comment	Total cost of	Proposed PGF investment	IAP	PDU recommendation
Kei	Project name	rioject	Comment	project	Froposed FGF investment	recommendation	PD0 recommendation
				project		recommendation	
		kohanga; team building; and					
		leadership training.					
		d) Kaitiakitanga – environmental					
		restoration					
		Wetland restoration and tree-					
		planting initially as a					
		landscaping project for the Kupe					
		Waka Centre site and the		(2			
		associated wetlands but)~		
		developing into a contracting		1000			
		business.					
TIER	22						
				◆Commarcial Information	Commercial Information	1.	Ι.
8	Northland Soft Berry Fruit Project	Applicant: Onyx Capital Limited	It is the PDU's view that any grant in	\$Commercial Information	\$ (\$ commercial Information grant	Approve	Approve
		Region: Northland / Te Tai Tokerau	excess of the \$ commercial information (equivalent to staff training costs) would be difficult to	over	and \$ loan) – requested by applicant		
			justify given the financial benefit that				
		Onyx Capital Limited (Onyx) is seeking a \$ contact	flows to existing shareholders. The		PDU recommendation –		
		grant and a \$ ^{commercial Informati} loan from the	basis for the \$ comercial information grant request		- \$ equity.		
		PGF for the rapid expansion of an existing	was the applicant's estimate of saving		- Up to \$ ^{commercial Information} in Ioan		
		horticultural business that will expand their	for the government through increased		funding, but to retain the		
		labour intensive hydroponic berry operation	employment at Onyx, offsetting social		commercial funding		
		under the Maungatapere Berries brand.	costs associated with unemployment		(\$ ^{commercial}) to the operation		
			and incarceration.		and only approve funding		
			The PDU considers that if grant		up to \$ commer to the extent		
		sustainable hi tech hydroponic horticulture platform that is intended to lead to			that commercial funding		
		FTEs in Northland over three to four years.	of \$\(^{\text{commercial Informatio}}\) (as per the applicant's request) is approved, it runs the risk		cannot be found		
		T L3 III Worthland over the to 15th years.	that the PGF is replacing existing bank		- To the extent that the		
			debt, de-risking operations		applicant's additional		
		Onyx is also developing systems and opportunities to upskill its workforce. This	significantly and potentially creating a		expenses in terms of		
		includes establishing an employee	very valuable asset in the hands of		training, as well as		
		shareholding scheme, training programmes	existing shareholders.		existing IP "owned" by the		
		for literacy and numeracy (both part of this			applicant is shared with		
		funding application) and engaging with the	MPI is supportive of this application.		the broader Northland		
		Ministry of Social Development. The			Area (via NorthTec etc).		
		company has a relationship with local hapū	MFAT considers that there is a high		This value will be used to		
		to support their horticulture aspirations.	risk of a subsidy being provided with		provide grant funding or		
		Onyx also seeks to employ people released from prison.	funding for this project unless MBIE		economic benefit to the		
		пош разон.	can confirm any funding (whether as a		business.		
			loan and/or equity) has been provided		- Performance conditions,		
			on commercial terms. If a subsidy		including: total		
			arises then funding relating to capital expenditure is likely to be considered		employment numbers		
			as trade distorting or Amber Box		(^{commerc} FTEs), Māori		
			expenditure. The expenditure related		employment (50 per		
			to research & development and the		cent); Formal training		
			training components of the application		qualifications received		
			could potentially be considered as		(20).		



Ref	Project name	Project	Comment	Total cost of project	Proposed PGF investment	IAP recommendation	PDU recommendation
			non-trade distorting or Green Box expenditure. There is a medium risk that other World Trade Organisation (WTO) members could perceive this	Project	As the applicant has originally applied for a significant proportion to be grant funded and the PDU proposal is that	recommendation	
			funding to be a prohibited export subsidy given intended exports as a result of this funding.		this rather be done in equity, there is a chance that the applicant would prefer to not take up the offer of funding at		
			Treasury does not think there is a strong justification presented for equity in this case. Treasury are hesitant to support equity because:	RASE AND REPORTED TO THE PARTY OF THE PARTY	all from the PDU. This approach was taken so as to not lead to enrichment of the applicant and to some extent WTO concerns.		
			- With equity, the Crown would actually own some of the business and would then be legally responsible for		Any announcement should allow for the risk that the applicant may decline the		
			ensuring the business complies with all legislative requirements. - Equity poses more risk to the Crown compared to loans. If		offer.		
			the venture fails, debt outranks equity which means the Crown is less likely to recover the full value of its				
			investment; and there may be further calls in the future for the Crown to invest further into the business.				
9	Te Waiariki Ngawha Springs Redevelopment and Enhancement Project	Applicant: Parahirahi Ngawha Parahirahi Trust Region: Northland The project is the enhancement and	The Trust will be pursuing ownership of the land on which the Springs are based through the Ngāpuhi Treaty settlement (recommended for return	\$ ^{commercial Information} (Phase 1)	\$1.79 million (grant)	Approve	Approve
		redevelopment of Te Waiariki Ngawha Springs ("the Springs"), located near Kaikohe in the mid North of Tai Tokerau. It is a pivot point between attractions on the	by the Waitangi Tribunal in 1993). Commercial Information				
		east and west coasts. Over the past three years, use of the facility has increased from approximately 22,000 visitors in 2015 to over 40,000 visits per year in 2017 with no	The main alignment to DOE criteries				
		active marketing. PGF provided the applicant with \$260,000 to develop the project to the current stage. This assisted the applicant to engage Far	The main alignment to PGF criteria this project relates to, is that it delivers benefit to the community through enhancing an important landmark and tourist attraction. The project is also				
		North Holdings Limited to develop a project plan, employ a project manager and commission an economic impact assessment, to prepare for the larger development project. Far North Holdings	strongly aligned with regional priorities and has strong support from local governance groups. Ngawha Springs is of cultural significance to the community and is expected to act as a				



Ref	Project name	Project	Comment	Total cost of Proposed PGF investment project	IAP recommendation	PDU recommendation
		Limited has been contracted to see the projects through to finalisation. The first stage of this project totalling (this application), involves the redevelopment and improvements to the current Springs facility. This will then form the hub for stage two, which involves the development of nearby accommodation and a spa.	catalyst for growth of the tourism industry in the area. Treasury supports this project. They state that there are two stages of this project, and the proposal will only fund the first stage. Given this, Treasury considers that it would be valuable to consider: i. Whether the benefits of Stage 1 alone justify the cost; and ii. A predication of whether progress to Stage 2 is likely or not (as this also will inform whether this is a good investment). The Minister of Conservation supports this proposal.	A CENTRAL PROPERTY OF THE PARTY		
10	Sustainable Minerals Extraction	Applicant: Geo40 Limited Region: Bay of Plenty Geo40 Ltd is seeking \$	The PDU supports this application because: i. This project will create high skilled jobs in the region; ii. Enable higher returns for Maori ewned land; and iii. Enhanced sustainability of natural resources. Officials from MBIE's Energy & Resource Markets branch visited the plant to learn about the silica filtration process and future business plans of Geo40, and are supportive of this proposal. MFAT considers that there is a high risk of a subsidy being provided to this project, unless MBIE can confirm that the funding (whether as a loan and/or equity) is provided on commercial terms. There is a high risk that other WTO members could perceive this	Consider one of three options: 1. A \$	Approve	Approve



Re	f Project name	Project	Comment	Total cost of project	Proposed PGF investment	IAP recommendation	PDU recommendation
			Discovery Route Programme Business Case which: • has developed a programme, in conjunction with key stakeholders in Northland, to improve the economic performance of the region • recognises development of Ngawha Springs as achieving geographical dispersal of visitors throughout the Northland region, assisting with the spread of visitation throughout the year.		when certain financial metrics are met (PDU to agree on market rates and financial metrics). If the preferred option is equity then PGF will have the first right to sell during an IPO or a private placement at a valuation agreed by PDU.		
11	Te Kaha Development Project (Phase 1 & 2)	Applicant: TKG Landowners Group Holdings Limited Partnership Region: Bay of Plenty TKG Landowners Group Holdings Limited Partnership (TKG LLP) seek \$ Commercial information of PGF funding for the Te Kaha Development Project, designed to create a large scale increase in the uptake of land use on Māori owned land in Te Kaha. Phase One seeks \$ Commercial information of the "planning and consent application" stage of the Te Kaha Development Project. Phase Two seeks \$ Commercial information of the "planning and other related value added initiatives. These projects broadly relate to a water distribution and storage network, nursery expansion and fruit crop development, development of a new 100 hectare kiwifruit orchard, a soft loan providing seed money for Māori land owners to enter into development joint ventures (JV) and an optional mechanism to allow the land trusts to replace existing market funders (and thereby buy out JV partners earlier).	for the PGF Whenua Māoti allocation (which will officially be announced by the Prime Minister at Otamatea Marae on 3 February 2019 at Waitangi). The PGF Whenua Māoti allocation sets aside \$190 million toward providing capital investment to Māoti land owners to develop unproductive or underutilised Māoti owned land.	Total project value: \$^{Commercial Info} (Phase 1) and \$^{Commercial Info} (Phase 2) = \$^{Commercial Infoma}	The PDU recommends: i. A \$	Approve	Approve



Ref	Project name	Project	Comment	Total cost of project	Proposed PGF investment	IAP recommendation	PDU recommendation
			export subsidy should there be significant exports as a result of this funding. If a subsidy arises then funding relating to the nursery expansion is likely to be considered as trade distorting or Amber Box expenditure. Further information is required in respect of the water distribution and storage network to determine if some of this expenditure could be considered as non-trade distorting or Green Box expenditure.	BASE			
12	Reporoa Full-Scale Demonstration Biogas Project	Region: Bay of Plenty This projects seeks to build a full-scale demonstration biogas plant which will recover energy, carbon dioxide and nutrients from food waste. New Zealand has no commercial scale food waste anaerobic digesters (AD). The proposed Reporoa Organic Waste Recovery Facility is being built on a two hectare site within the 74.4 hectare T&G Global glasshouse operation. This will replace current fossil-fuel dependency of the site (currently uses natural gas) and use renewable energy to power/heat the expanded facility. This facility will take food waste from local regions: Rotorua, Reporca and Taupo. It will take industrial organic waste materials for significant local food manufacturers such as dairy factories, commercial bakeries, cool stores and fruit-grading facilities, and has the capacity to take milk shed washings from dairy cow and goat operations. This project will take 20,000 tonnes a year of food waste (which would otherwise go to a landfill) and convert it into biogas. A portion of this food waste will come from T&G. The biogas will be used to fuel an engine for electricity and heat generation. This project could act as a catalyst to build	similar plants in other regions; and c. It aligns strongly with regional priorities. MfE is supportive of this project but could not fund this project through the Waste Minimization Fund because of		The PDU recommends one of the two options: a. A \$8.9m loan on commercial terms with interest rate and repayment schedule as agreed by PDU; or b. A combination of loan and equity totalling \$8.9m with loan terms and equity valuation as agreed by PDU.	Approve	Approve
	Commercial Information	regional AD biogas facilities. It will confirm the commercial viability of AD plants in New Zealand environment.					
13	Commercial Information	r - Declined Application					



Commercial Information - Declined Application

Wilson Heavy Machinery Operator Training Centre - Northland

13. **Note** that Wilson Earthmoving Group Limited has applied for \$4,351,200 from the Provincial Growth Fund to establish a heavy machinery training centre in Northland.

Noted

14 Note that the Provincial Development Unit recommends that you approve in principle Wilson Earthmoving Group Limited's application for funding from the Provincial Growth Fund in the form of a grant/loan mix.

Noted

- 15. **Agree** to approve in principle Wilson Earthmoving Group Limited's application for \$4,351,200 from the Provincial Growth Fund subject to:
 - a. Detailed work stream costs be agreed by the Provincial Development Unit to finalise the mixture of loan and grant amount; and
 - b. Provincial Development Unit agreement of the tender/contract strategy for the planned civil and building works.

Agree / Disagree

Kupe Waka Centre – Northland

1. **Note** that Arawai Limited has applied for \$4.6 million from the Provincial Growth Fund for the development of the Kupe Waka Centre, an educational and training facility.

Noted



 Note that the Provincial Development Unit recommends that you approve in principle Arawai Limited's application for funding from the Provincial Growth Fund in the form of a grant.

Noted

- 3. **Agree** to approve in principle Arawai Limited's application for \$4.6 million from the Provincial Growth Fund subject to:
 - a. The delivery of a detailed project plan for the site development.
 - b. Certified Quantity Surveyor Report.
 - c. Costed Business Plan for the Centre (including an operating budget up to 5 years).
 - d. Details of the governance and management personnel that will oversee the project of work and run the tourism business, and full due diligence be completed.
 - e. Confirmation of the entity that will own the assets as part of the development and the future governance plan for the reserve including addressing the ownership of the Intellectual Property associated with the Centre.
 - f. Final project costs to be agreed by PDU Investment Team
 - g. Project milestones be agreed by PDU
 - h. Commercial Information

Agree / Disagree

Tier 2

Northland Soft Berry Fruit - Northland

4. **Note** that Onyx Capital Limited has applied for a \$\(^{\text{commercial Information}}\) grant and a \$\(^{\text{commercial Information}}\) loan from the Provincial Growth Fund to expand their labour intensive hydroponic berry operation under the Maungatapere Berries brand.

Noted

5. **Note** that the Provincial Development Unit recommends that you approve Onyx Capital Limited's application for funding from the Provincial Growth Fund in the form of a grant/loan mix.

Noted

6. **Agree** to approve Gore District Council's application from the Provincial Growth Fund, in the form of \$ equity and an up to \$ loan, or another combination to be negotiated.

Agree / Disagree

Te Waiariki Ngawha Springs Redevelopment and Enhancement – Northland

7. **Note** that Parahirahi Ngawha Waiariki Trust has applied for a \$1.79 million grant from the Provincial Growth Fund to enhance and redevelop Te Waiariki Ngawha Springs.



Noted

8.	Note that the Provincial Development Unit recommends that you approve Parahirahi
	Ngawha Waiariki Trust's application for funding from the Provincial Growth Fund in
	the form of a grant.

Noted

- 9. **Agree** to approve Parahirahi Ngawha Waiariki Trust's application for a \$1.79 million grant from the Provincial Growth Fund, subject to:
 - a. Confirmation being received from other parties that they have committed and have available the remainder of the project funding required
 - b. An adequate governance model being received, to the satisfaction of the Provincial Development Unit.

Agree / Disagree

Sustainable Minerals Extraction – Bay of Plenty

10. **Note** that Geo40 Limited has applied for a \$\frac{commercial Information}{communical Information Information

Noted

11. **Note** that the Provincial Development Unit recommends that you approve Geo40 Limited's application for funding from the Provincial Growth Fund in the form of a financial package to be negotiated with the applicant.

Noted

- 12. **Agree** to approve Geo40 Limited's application for a \$ commercial Information loan from the Provincial Growth Fund, in the form of:
 - a. A \$ commercial Information loan (PDU prefers this option); or
 - b. A \$ commercial Information loan and \$ equity; or
 - c. A \$ commercial information loan, \$ equity, and \$ grant for the feasibility study.

Agree / Disagree

Te Kaha Development Project (Phase One & Two) – Bay of Plenty

13. **Note** that TKG Landowners Group Holdings Limited Partnership has applied for a total of \$^{Commercial Information} from the Provincial Growth Fund for two phases of the Te Kaha Development Project, designed to create an increase in the uptake of land use on Māori owned land to support permanent employment opportunities.

Noted

14. **Note** that the Provincial Development Unit recommends that you approve TKG Landowners Group Holdings Limited Partnership's application for funding from the Provincial Growth Fund in the form of a \$\sigma_{\text{commercial Information}}^{\text{commercial Information}}\$ grant and a \$\sigma_{\text{commercial Information}}^{\text{commercial Information}}\$ loan and equity mix.

Noted



- 15. **Agree** to approve TKG Landowners Group Holdings Limited Partnership's application from the Provincial Growth Fund, in the form of:
 - a. A \$ grant on the condition of an updated costing for the Water Distribution Network Plan
 - b. \$ equity type support to provide irrigation for 327ha of horticultural land water storage and distribution, on condition that it proves viable in the view of the Provincial Development Unit and the Ministry of Primary Industries
 - c. Up to \$^commercial Information Ioan funding for the Nursery expansion rather than the Equity co-investment requested, on the basis that it proves viable in the view of the Provincial Development Unit and the Ministry of Primary industries
 - d. \$\(\) \(\) \(\) \(\) loan to provide seed capital and accelerate the development of the TKG2 100 hectare Kiwifruit Development on the basis that it proves viable in the view of the Provincial Development Unit and the Ministry of Primary Industries.

Agree / Disagree

Reporoa Full-Scale Demonstration Biogas Project – Bay of Plenty

16. **Note** that Eco Stock Supplies Limited has applied for \$8.9 million from the Provincial Growth Fund to build a demonstration biogas plant.

Noted

17. **Note** that the Provincial Development Unit recommends that you approve Eco Stock Supplies Limited' application for funding from the Provincial Growth Fund either in the form of a loan or equity.

Noted

- 18. Agree to approve Eco Stock Supplies Limited's application for \$8.9 million from the Provincial Growth Fund, in the form of one of two options:
 - a. A \$8.9 million loan on commercial terms with interest rate and repayment schedule as agreed by PDU; **OR**

Agree / Disagree

b. A combination of loan and equity totalling \$8.9 million with loan terms and equity valuation as agreed by PDU.

Agree / Disagree

Commercial Information - Declined Application



Proactive release	
25. Note that the Provincial Development Unit is taking a information related to decisions on Provincial Growth	
	Noted
26. Note that the Provincial Development Unit and Provincial Seconomic Development Consult with the Regional Economic Development January suit of papers before they are proactively release.	Ministers on proposals in the
 Note that advice will only be released where present announced and contracted. 	roposais have been approved,
RELY RE	Noted
Robert Pigou	Han One of Dahadaa
Head of Investment Management Ministry of Business, Innovation and Employment / /	Hon Grant Robertson Minister of Finance /
Hon Shane Jones Minister for Regional Economic Development / /	Hon Phil Twyford Minister for Transport / /
Hon David Parker Minister for Economic Development / /	/