



AIDE MEMOIRE

Freedom camping: updated timeline for legislative change

Date:	7 July 2021	Priority:	Low
Security classification:	In Confidence	Tracking number:	2122-0082

Information for Minister

Hon Stuart Nash
Minister of Tourism

Contact for telephone discussion (if required)

Name	Position	Telephone		1st contact
Rebecca Heerdegen	Director, Tourism Branch	04 901 1564	Privacy of natural persons	✓
Tracey Black	Principal Policy Advisor, Tourism Policy		Privacy of natural persons	

The following departments/agencies have been consulted

N/A

Minister's office to complete:

- | | |
|-----------------------------------------------|----------------------------------------------|
| <input type="checkbox"/> Approved | <input type="checkbox"/> Declined |
| <input type="checkbox"/> Noted | <input type="checkbox"/> Needs change |
| <input type="checkbox"/> Seen | <input type="checkbox"/> Overtaken by Events |
| <input type="checkbox"/> See Minister's Notes | <input type="checkbox"/> Withdrawn |

Comments



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Purpose

To provide you with an updated timeline for the freedom camping review.

Rebecca Heerdegen
Director, Tourism Branch
Labour, Science and Enterprise, MBIE
07 / 07 / 2021

Updated timeline

1. On 6 July 2021 you directed officials to undertake work on new bylaw-making criteria as part of the regulatory reform to improve the management of freedom camping. As part of that work, you agreed that officials should undertake a short, targeted engagement with local government and camping stakeholders to inform development of amended and/or new provisions.
2. At that meeting, you also asked for an updated timeline. **Annex One** sets out a revised timeline for the Freedom Camping review. It incorporates an additional six weeks of work on bylaw-making criteria. The updated timeline includes the following key milestones:
 - a. October 2021: Cabinet policy approval and system change announced; co-design of regulations starts.
 - b. April 2022: Bill introduced to amend the Freedom Camping Act 2011.
 - c. October 2022: Bill enacted. On enactment, the Bill will achieve the following key outcomes:
 - New national rule takes effect – this will require freedom campers staying in a vehicle (whether self-propelled or a caravan) to use a certified self-contained vehicle, unless staying at a place identified by the land manager as suitable for freedom camping in non-self-contained vehicles.
 - New bylaw-making criteria available for use by local authorities.
 - Plumbers, Gasfitters and Drainlayers Board (PGDB) established as the regulator.

- d. April 2023: Regulations enter into force. The Regulations will support the following key processes:
 - PGDB consideration and approval of organisations that apply to become issuing authorities.
 - Issuing of official self-containment warrants against new technical requirements by approved issuing authorities.
3. These milestones align well with the peak camping summer season, which will support good implementation.
4. **Annex Two** sets out the timeline we had previously provided for reference (briefing 2021-3953 refers). The updated timeline extends more than six weeks because of the domino effect of the work programme going over the Christmas/New Year break for two years in succession. Other aspects remain unchanged, including:
 - a. three months for drafting by Parliamentary Counsel Office
 - b. four months for select committee examination of the Bill, and
 - c. parallel consultation on regulations while the Bill is in Select Committee.

Annexes

Annex One: Updated timeline

Annex Two: Previously provided timeline

Annex One: Updated timeline

Key milestones are shown in green. Camping peak season is shaded grey.

2021

July	Engagement with local government and camping stakeholders on bylaw-making criteria
August	Draft Cabinet paper to the Minister by end of August
September	Ministerial consultation Cabinet paper lodged by 23 September for 29 September DEV meeting ¹
October	Cabinet policy decisions and ministerial announcement of system change Drafting instructions issued to Parliamentary Counsel Office Work commences on co-design of regulations with issuing authorities, rental vehicle companies and camping organisations
November	PCO drafting Bill
December	PCO drafting until Christmas/New Year break

2022

January	PCO recommences drafting
February	PCO completes drafting Bill vetted for consistency with Bill of Rights Act
March	Bill considered by LEG and Cabinet Cabinet approves discussion document on regulations
April	Bill introduced to the House and first reading Public consultation on regulations
May	Select committee examination (four months)
June	Select committee continues
July	Select committee continues
August	Select committee reports back Cabinet policy decisions on regulations
September	Second Reading, Committee of Whole House, and Third reading
October	Bill enacted: <ul style="list-style-type: none"> National rule in effect Bylaw-making criteria available Regulator established PCO drafting regulations
November	PCO drafting regulations
December	PCO drafting regulations

2023

January	PCO completes drafting regulations
February	Regulations considered by LEG and Cabinet Executive Council approval of Regulations
March	Regulations not in force until 28-day period has elapsed (28-day rule)
April	Regulations in force (with transitional provisions): <ul style="list-style-type: none"> Regulator able to consider and approve organisations that apply to be issuing authorities Approved issuing authorities issue official self-containment warrants against new technical requirements
May	
June	
July	
August	
September	
October	
November	
December	

¹ Note that the next DEV meeting is not until 20 October. If the paper goes to a later DEV, key changes could still be in place for subsequent summer seasons.

Annex Two: Previously provided timeline

Milestones are shown in green. Camping peak season is shaded grey.

2021

July	Draft Cabinet paper provided to the Minister by mid-July for consideration and ministerial consultation
August	Cabinet paper lodged for 25 August DEV meeting
September	<p>Cabinet policy decisions and ministerial announcement of system change</p> <p>Drafting instructions issued to Parliamentary Counsel Office; PCO commences drafting Bill</p> <p>Work commences on co-design of regulations with issuing authorities, rental vehicle companies and camping organisations</p>
October	PCO drafting Bill
November	PCO drafting
December	<p>PCO completes drafting</p> <p>Bill vetted for consistency with Bill of Rights Act</p>

2022

January	
February	<p>Bill considered by LEG and Cabinet</p> <p>Bill introduced to the House and first reading in late February</p> <p>Cabinet approves discussion document on regulations</p>
March	<p>Select committee examination (four months)</p> <p>Public consultation on regulations</p>
April	Select committee continues
May	Select committee continues
June	Select committee reports back
July	<p>Second Reading, Committee of Whole House, and Third Reading</p> <p>Bill enacted:</p> <ul style="list-style-type: none"> National rule in effect Bylaw-making criteria available Regulator established <p>Cabinet policy decisions on regulations</p>
August	PCO drafting regulations
September	PCO drafting regulations
October	PCO completes drafting regulations
November	<p>Executive Council approval of regulations</p> <p>[28-day rule applies before regulations in force]</p>
December	<p>Regulations in force (with transitional provisions):</p> <ul style="list-style-type: none"> Regulator able to consider and approve organisations that apply to be issuing authorities Approved issuing authorities issue official self-containment warrants against new technical requirements

2023

January	
February	
March	
April	
May	
June	
July	
August	
September	
October	
November	
December	